

IN THE COMMONWEALTH COURT OF PENNSYLVANIA

CAROL ANN CARTER; MONICA
PARRILLA; REBECCA
POYOUROWN; WILLIAM TUNG;
ROSEANNE MILAZZO; BURT
SIEGEL; SUSAN CASSANELLI;
LEE CASSANELLI; LYNN
WACHMAN; MICHAEL
GUTTMAN; MAYA FONKEU;
BRADY HILL; MARY ELLEN
BALCHUNIS; TOM DEWALL;
STEPHANIE MCNULTY; and JANET
TEMIN,

Petitioners,

v.

CASES CONSOLIDATED

No. 464 M.D. 2021

LEIGH M. CHAPMAN, in
her official capacity as the Acting
Secretary of the Commonwealth of
Pennsylvania; JESSICA MATHIS, in
her official capacity for the
Pennsylvania Bureau of Election
Services and Notaries,

Respondents.

PHILIP T. GRESSMAN; RON Y.
DONAGI; KRISTOPHER R. TAPP;
PAMELA GORKIN; DAVID P.
MARSH; JAMES L.
ROSENBERGER; AMY MYERS;
EUGENE BOMAN; GARY
GORDON; LIZ MCMAHON,
TIMOTHY G. FEEMAN; and GARTH
ISAAK,

Petitioners,

LEIGH M. CHAPMAN, in
her official capacity as the Acting
Secretary of the Commonwealth of
Pennsylvania; JESSICA MATHIS, in
her official capacity as Director for the
Pennsylvania Bureau of Election
Services and Notaries,

Respondents.

**BRIEF OF INTERVENOR REPRESENTATIVE JOANNA E.
MCCLINTON,
LEADER OF THE DEMOCRATIC CAUCUS
OF THE PENNSYLVANIA HOUSE OF REPRESENTATIVES, IN
SUPPORT OF PROPOSED CONGRESSIONAL REDISTRICTING PLAN**

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I. BACKGROUND

The United States Constitution requires that seats for the United States House of Representatives be divided amongst the states based upon the population size of each state as determined by the decennial United States Census. U.S. Const. Art. I § 4 and 2 U.S.C. § 2(c). *See* Pa. Const. art. II, § 1. Every ten years, each state must redraw its congressional districts—a task that in Pennsylvania is performed by the passage of a bill through both chambers of the General Assembly and signed into law by the Governor.

The 2020 Census revealed that Pennsylvania is assigned 17 seats in the United States House of Representatives. This is one less than the current 18 congressional seats assigned to Pennsylvania based upon the 2010 United States Census. Due to the reduction of in the number of seats allocated to Pennsylvania in the United States House of Representatives, a new congressional district map must be drawn to accommodate that reduction. As of today, legislation has neither been passed by the General Assembly nor signed into law by Governor Wolf designating the 17 congressional districts to which Pennsylvania is entitled.

On December 17, 2021, this matter was commenced by Petition for Review in this Court and docketed at 464 MD 2021 was commenced by Carol Ann Carter, Monica Parrilla, Rebecca Poyourow, William Tung, Roseanne Milazzo, Burt Siegel, Susan Cassanelli, Lee Cassanelli, Lynn Wachman, Michael Guttman, Maya Fonkeu, Brady Hill, Mary Ellen Balchunis, Tom DeWall, Stephanie McNulty, Janet Temin (collectively, the

“Carter Petitioners”) against Veronica Degraffenreid, in her official capacity as the Acting Secretary of the Commonwealth,¹ and Jessica Mathis, in her official capacity as Director for the Pennsylvania Bureau of Election Services and Notaries. The Carter Petitioners allege that Pennsylvania’s current congressional map violates Article I, Section 2 of the United States Constitution; Article I, Section 5 of the Pennsylvania Constitution; and Title II, United States Code, Section 2c. Specifically, the gravamen of the Carter Petition is that due to significant population shifts since 2010, Pennsylvania’s congressional districts are unconstitutionally malapportioned and unlawfully apportioned.

That same day, December 17, 2021, a similar action, was commenced by Petition for Review and docketed in this Court at 465 MD 2021, was brought by Philip T. Gressman, Ron Y. Donagi, Kristopher R. Tapp, Pamela Gorkin, David P. Marsh, James L. Rosenberger, Amy Myers, Eugene Boman, Gary Gordon, Liz McMahon, Timothy G. Feeman, and Garth Isaak, (collectively, the “Gressman Petitioners”). The Gressman Petitioners allege that Pennsylvania’s current 18-seat congressional map is

¹ Leigh Chapman was appointed Acting Secretary of the Commonwealth on January 8, 2022. On January 19, 2022, Respondents requested this Court to substitute Acting Secretary Chapman as successor to then Acting Secretary Degraffenreid in this matter. The Court granted that application by order dated January 20, 2022.

malapportioned in violation of Article I, Sections 1, 5, 20, and Article II, Sections 16 and 26 of the Pennsylvania Constitution.

On December 20, 2021, the Commonwealth Court consolidated both actions under the lead docket number: 464 MD 2021. This Court also ordered that any party wishing to intervene in the consolidated matter pursuant to Pa. R. App. P. 1531(b) file an application by December 31, 2021.

Representative Joanna E. McClinton, Leader of the Democratic Caucus of the Pennsylvania House of Representatives (“House Democratic Caucus Intervenor” or “Representative McClinton”), filed a timely Application for Leave to Intervene and supporting Memorandum of Law. By Order dated January 14, 2022, after full briefing on the issue and a hearing², this Court granted Representative McClinton’s application on behalf of the House Democratic Caucus, to intervene in this matter and granting Representative McClinton full party status. Other parties representing subparts of the General Assembly granted Intervenor status in these matters are: (i) The Speaker and Majority Leader of the Pennsylvania House of Representatives and the President Pro

² The hearing regarding Representative McClinton’s Application occurred on January 6, 2022.

Tempore and Majority Leader of the Pennsylvania Senate;³ and (ii) The Senate Democratic Caucus.⁴

Also in the January 14, 2022, this Court directed the parties to submit for the Court's consideration at least one but no more than two proposed 17-district congressional redistricting plan(s) that are consistent with the results of the 2020 Census and, if the party chooses to do so, a supporting brief and/or a supporting expert report, by 5:00 p.m. on Monday, January 24, 2022.

Pursuant to the Court's Order of January 14, 2022, the House Democratic Caucus Intervenor now submits for this Court's consideration a map for purposes of redrawing Pennsylvania's 17 congressional districts ("House Democratic Caucus Map"). The House Democratic Caucus Map is fully consistent with the United States Constitution, the Pennsylvania Constitution, and precedent established by the Supreme Court of Pennsylvania.

The House Democratic Caucus Intervenor is aware of the exigency with which these matters must be resolved, a map decided, and implemented. The sole intention of the House Democratic Caucus Intervenor is to assist this Court in deciding upon a map that is compact, contiguous, minimizes division of political subdivisions, and

³ The Republican leaders who represent the Republican caucuses in separate chambers of the General Assembly decided to jointly file for intervention as one party.

⁴ Also granted Intervenor status as a party to these matters were United States Congressman Guy Reschenthaler, Swatara Township Commissioner Jeffrey Varner, and former United States Congressmen Tom Marino, Ryan Costello, and Bud Shuster.

maintains equality among the populations of congressional districts. In an attempt to resolve this matter expeditiously and to establish a constitutional congressional map that satisfies all legal requirements, maintains communities of interest, is fair, and allows the public to participate meaningfully in their government, the House Democratic Caucus Intervenor submits one map for the Court’s consideration rather than providing two maps as was permitted by this Court. For the reasons set forth herein, the House Democratic Caucus Intervenor respectfully requests that this Court accept the House Democratic Caucus Map.

II. ARGUMENT

A. The House Democratic Caucus Map should be accepted because it meets the constitutional requirements for a congressional redistricting plan as set forth by the Supreme Court of Pennsylvania.

The House Democratic Caucus Map⁵ is constitutional under the criteria for congressional redistricting plans set forth by the Supreme Court of Pennsylvania. To be constitutional under Article I, Section 5 of the Pennsylvania Constitution, the districts contained within a congressional redistricting plan must be compact and contiguous, as nearly equal in population as possible and not divided among subdivisions except to achieve equality of population. *League of Women Voters v. Commonwealth*, 178 A.3d 737, 816-17 (Pa. 2018) [hereinafter “LWV”]. The districts as

⁵ A legal narrative of the plan with district population breakdown is attached hereto, made a part hereof and marked “Appendix A.”

drawn in the House Democratic Caucus Map meet those criteria and should therefore be accepted by this Court.

Article I, Section 5 of the Pennsylvania Constitution provides that “Elections shall be free and equal; and no power, civil or military, shall at any time interfere to prevent the free exercise of that right of suffrage.” Pa. Const. art. I, § 5. Of Article I, Section 5 of the Pennsylvania Constitution, the Supreme Court of Pennsylvania has said:

The broad text of [Article I, Section 5] mandates clearly and unambiguously, and in the broadest possible terms, that *all* elections conducted in this Commonwealth must be ‘free and equal.’ In accordance with the plain and expansive sweep of the words “free and equal,” we view them as indicative of the framers' intent that all aspects of the electoral process, to the greatest degree possible, be kept open and unrestricted to the voters of our Commonwealth, and, also, conducted in a manner which guarantees, to the greatest degree possible, a voter's right to equal participation in the electoral process for the selection of his or her representatives in government. Thus, Article I, Section 5 guarantees our citizens an equal right, on par with every other citizen, to elect their representatives. Stated another way, the actual and plain language of Section 5 mandates that all voters have an equal opportunity to translate their votes into representation.

Id. at 804. In the Majority Opinion, Justice Debra Todd explained further that it is “axiomatic that a diluted vote is not an equal vote, as all voters do not have an equal opportunity to translate their votes into representation.” *Id.* at 814. *See Wesberry v. Sander*, 376 U.S. 1 (1964).

The *LWV* decision set the standard for determining the constitutionality of congressional districts. In establishing this standard, the Supreme Court borrowed from the Pennsylvania Constitution's requirements for state legislative districts. To determine whether a congressional redistricting plan violates the Free and Equal Elections Clause of the Pennsylvania Constitution, courts must examine whether the congressional districts created under the plan are "composed of compact and contiguous territory; as nearly equal in population as practicable; and which do not divide any county, city, incorporated town, borough, township, or ward, except where necessary to ensure equality of population." *LWV* at 816-17.

Other factors play a role in redistricting, including "preservation of prior district lines, protection of incumbents, or the maintenance of the political balance which existed after the prior reapportionment." *Id.* at 817 (citing *Holt v. 2011 Legislative Reapportionment Comm'n*, 67 A.3d 1211, 1235 (Pa. 2013)). However, these considerations are subordinate to compactness and contiguity of districts, equality of population, and unity of subdivisions. *LWV*, 178 A.3d at 817. When any of these neutral criteria are subordinated, in whole or in part and regardless of intent on the part of the map creator, a congressional plan violates Article I, Section 5 of the Pennsylvania Constitution. *Id.*

The House Democratic Caucus Map meets the neutral criteria for constitutionality under *League of Women Voters*. Under the House Democratic Caucus Map, populations between districts are as equal as practicable and reflect population shifts in the 2020 United States Census. The House Democratic Caucus Map reflects

these population changes by drafting district boundaries to encompass the required population, with the result that there is a population deviation of only two people between the largest and smallest congressional districts.

Further, all parts of each district on the House Democratic Caucus Map are compact and contiguous. Numerous methods exist for measuring the geographic compactness of political districts. Two of the leading compactness measurements are the Polsby-Popper⁶ and Reock⁷ compactness scores.⁸ While each uses a differing methodology, both seek to quantitatively analyze the boundaries of a district to determine if it is politically gerrymandered. Each method uses a scale of zero to one, with one being the most compact and zero being the least compact. The House Democratic Caucus Map has an overall Reock Compactness Score of .43 and a Polsby Popper Compactness Score of .28, both of which are in line with the map adopted by the Pennsylvania Supreme Court in 2018. Additionally, no district has been drawn to include noncontiguous territory.

⁶ Daniel D. Polsby & Robert D. Popper, *The Third Criterion: Compactness as a Procedural Safeguard Against Partisan Gerrymandering*, 9 Yale L. & Pol'y Rev. 301 (1991) <https://openyls.law.yale.edu/handle/20.500.13051/17448>.

⁷ A Note: "Measuring Compactness as a Requirement of Legislative Apportionment" can be found at <https://www.jstor.org/stable/2109043>.

⁸ Both Polsby-Popper and Reock compactness scores were discussed by the Pennsylvania Supreme Court in *League of Women Voters* when analyzing the 2011 Congressional Redistricting Plan. See *LWV*, 178 A.3d at 818-819.

The total population, deviation, Reock Factor, and Polsby-Popper Factor for each district in the House Democratic Caucus Map are provided in the below table:

House Democratic Caucus Map				
District	Total Population	Deviation	Reock Factor	Polsby-Popper Factor
1	764,865	0	0.44	0.43
2	764,865	0	0.25	0.34
3	764,864	-1	0.36	0.34
4	764,866	1	0.28	0.24
5	764,865	0	0.52	0.46
6	764,864	-1	0.43	0.25
7	764,865	0	0.49	0.36
8	764,864	-1	0.48	0.20
9	764,865	0	0.47	0.21
10	764,864	-1	0.38	0.15
11	764,865	0	0.52	0.17
12	764,865	0	0.45	0.28
13	764,864	-1	0.43	0.25
14	764,864	-1	0.52	0.30
15	764,864	-1	0.38	0.37
16	764,865	0	0.44	0.23
17	764,866	1	0.45	0.17

In addition to satisfying the requirements of equal population, compactness, and contiguity, the House Democratic Caucus Map only divides political subdivisions when required to in order to address population equity. Of Pennsylvania’s 67 Counties, the House Democratic Caucus Map divides only 16 counties (~23.8%). Perhaps more significantly, of Pennsylvania’s 2,560 municipalities only 18 are divided (~.703%), and of Pennsylvania’s 9,178 voting precincts only 16 (~.174%) are divided.

III. CONCLUSION

For all the foregoing reasons, the House Democratic Caucus Intervenor respectfully requests that this Court accept the House Democratic Caucus Map for the 2022 Pennsylvania congressional redistricting plan.

Respectfully submitted,

/s/ Lam D. Truong

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Representatives

January 24, 2022

CERTIFICATE OF COMPLIANCE

I hereby certify that this Brief contains 1,864 words. In making this certification, I have relied upon the word count function of the word-processing system used to prepare this Brief.

I further certify that this Brief complies with the provisions of the *Public Access Policy of the Unified Judicial System of Pennsylvania: Case Records of the Appellate and Trial Courts* that require filing confidential information and documents differently than non-confidential information and documents.

/s/ Lam D. Truong

Lam D. Truong (PA ID 309555)
Senior Legal Counsel, Democratic Caucus
Pennsylvania House of Representatives

January 24, 2022

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that I am this day effectuating service of the foregoing document upon the persons and in the manner indicated below, which satisfies the requirements of Pa.R.A.P. 121:

Service by PACFile eService as follows:

All counsel of record

Respectfully submitted,

Date: January 24, 2022

/s/ Lam D. Truong
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APPENDIX A

LEGISLATIVE DATA PROCESSING CENTER

COMPOSITE LISTING

OF

CONGRESSIONAL DISTRICTS

DISTRICT NUMBER

DESCRIPTION

Dist. 01 BUCKS and MONTGOMERY Counties.
Part of BUCKS County consisting of the TOWNSHIPS of
Bedminster, Bridgeton, Bristol (PART, Wards 06 [PART,
Division 01], 08 [PART, Divisions 01 (only blocks
1000, 1001, 1002 and 1003 of tract 100402 and blocks
2007, 2008, 2022 and 2023 of tract 100408) and 02],
09 and 11 [PART, Division 01]), Buckingham,
Doylestown, Durham, East Rockhill, Falls, Haycock,
Hilltown, Lower Makefield, Lower Southampton,
Middletown, Milford, New Britain, Newtown, Nockamixon,
Northampton, Plumstead, Richland, Solebury,
Springfield, Tinicum, Upper Makefield, Upper
Southampton, Warminster, Warrington, Warwick, West
Rockhill and Wrightstown and the BOROUGHS of Chalfont,
Doylestown, Dublin, Hulmeville, Ivyland, Langhorne,
Langhorne Manor, Morrisville, New Britain, New Hope,
Newtown, Pennel, Perkasio, Quakertown, Richlandtown,
Riegelsville, Sellersville, Silverdale, Telford (Bucks
County Portion), Trumbauersville, Tullytown and
Yardley and Part of MONTGOMERY County consisting of
the TOWNSHIPS of Abington, Horsham, Lower Gwynedd,
Lower Moreland, Montgomery, Upper Dublin, Upper
Gwynedd (PART, Districts 01, 02, 03, 04, 05, 06 and
07 (all blocks except 2002, 2005, 2006, 2007, 2018,
2019, 2020 and 2021 of tract 201005 and blocks 2007,
2008, 2010, 2012 and 2013 of tract 201006)) and Upper
Moreland and the BOROUGHS of Ambler, Bryn Athyn,
Hatboro, Jenkintown, North Wales and Rockledge.
Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 02 BUCKS and PHILADELPHIA Counties.
Part of BUCKS County consisting of the TOWNSHIPS of Bensalem and Bristol (PART, Wards 01, 02, 03, 04, 05, 06 [PART, Divisions 02 and 03], 07, 08 [PART, Division 01 (all blocks except 1000, 1001, 1002 and 1003 of tract 100402 and blocks 2007, 2008, 2022 and 2023 of tract 100408)], 10 and 11 [PART, Division 02]) and the BOROUGH of Bristol and Part of PHILADELPHIA County consisting of the CITY of Philadelphia (PART, Wards 05 [PART, Divisions 01, 02, 04, 10, 15, 16, 17, 18, 19, 20, 21, 23, 26, 27 (only blocks 1014 and 2003 of tract 000102), 30, 32, 33, 34 and 37], 07, 18, 19, 23, 25, 31, 33, 35, 41, 42 [PART, Divisions 01, 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23 and 24], 45, 53, 54, 55, 56, 57, 58, 61 [PART, Divisions 03, 04, 05, 08, 09, 10, 11, 12, 13, 14, 15, 16, 19, 20, 25, 26, 27 and 28], 62, 63, 64, 65 and 66).
Total population: 764,865

Dist. 03 PHILADELPHIA County.
Part of PHILADELPHIA County consisting of the CITY of Philadelphia (PART, Wards 01, 02, 05 [PART, Divisions 03, 05, 06, 07, 08, 09, 11, 12, 13, 14, 22, 24, 25, 27 (all blocks except 1014 and 2003 of tract 000102), 28, 29, 31, 35 and 36], 06 [PART, Divisions 01, 02, 03, 04, 05, 07, 08, 09, 11, 12, 13, 14, 15, 17 and 18], 08, 09, 10, 11, 12, 13, 14, 15, 16, 17, 20, 21, 22, 24, 26, 27 [PART, Divisions 01, 02, 03, 05, 06, 07, 08, 09, 10, 11, 13, 14, 15, 16, 18, 19, 20, 21, 22 and 23], 28, 29, 30, 32, 34 [PART, Division 25], 36, 37, 38, 39, 42 [PART, Division 25], 43, 46 [PART, Divisions 08, 16, 17, 18 and 23], 47, 48, 49, 50, 52, 59, 60 [PART, Division 01] and 61 [PART, Divisions 01, 02, 06, 07, 17, 18, 21, 22, 23 and 24]).
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 04 BERKS and MONTGOMERY Counties.
Part of BERKS County consisting of the TOWNSHIPS of
Alsace, Amity, Colebrookdale, District, Douglass,
Earl, Exeter, Greenwich (PART, District 01 (all blocks
except 1062 of tract 013902)), Hereford, Longswamp,
Lower Alsace, Maiden creek, Maxatawny, Oley,
Ontelaunee, Perry, Pike, Richmond, Rockland,
Ruscombmanor and Washington and the BOROUGHS of Bally,
Bechtelsville, Birdsboro, Boyertown, Fleetwood,
Kutztown, Lenhartsville, Lyons, Mount Penn, St.
Lawrence and Topton and Part of MONTGOMERY County
consisting of the TOWNSHIPS of Cheltenham, Douglass,
East Norriton, Franconia, Hatfield, Limerick, Lower
Frederick, Lower Merion, Lower Pottsgrove, Lower
Providence, Lower Salford, Marlborough, New Hanover,
Perkiomen, Plymouth, Salford, Skippack, Springfield,
Towamencin, Upper Frederick, Upper Gwynedd (PART,
District 07 (only blocks 2002, 2005, 2006, 2007, 2018,
2019, 2020 and 2021 of tract 201005 and blocks 2007,
2008, 2010, 2012 and 2013 of tract 201006)), Upper
Hanover, Upper Merion, Upper Pottsgrove, Upper
Providence, Upper Salford, West Norriton, West
Pottsgrove, Whitmarsh, Whitpain and Worcester and
the BOROUGHS of Bridgeport, Collegeville,
Conshohocken, East Greenville, Green Lane, Hatfield,
Lansdale, Narberth, Norristown, Pennsburg, Pottstown,
Red Hill, Royersford, Schwenksville, Souderton,
Telford (Montgomery County Portion), Trappe and West
Conshohocken.
Total population: 764,866

CONGRESSIONAL DISTRICTS

Dist. 05 CHESTER, DELAWARE and PHILADELPHIA Counties.
Part of CHESTER County consisting of the TOWNSHIP of Birmingham (PART, Precinct 02 (only blocks 2021 and 2022 of tract 303100)); All of DELAWARE County and Part of PHILADELPHIA County consisting of the CITY of Philadelphia (PART, Wards 03, 04, 06 [PART, Divisions 06, 10 and 16], 27 [PART, Divisions 04, 12 and 17], 34 [PART, Divisions 01, 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41 and 42], 40, 44, 46 [PART, Divisions 01, 02, 03, 04, 05, 06, 07, 09, 10, 11, 12, 13, 14, 15, 19, 20, 21 and 22], 51 and 60 [PART, Divisions 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22 and 23])).
Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 06 BERKS and CHESTER Counties.
Part of BERKS County consisting of the CITY of Reading and the TOWNSHIPS of Brecknock, Caernarvon, Cumru, Lower Heidelberg, Muhlenberg (PART, Districts 01, 02, 03, 04, 05, 06, 08 (all blocks except 2000, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2015, 2017, 2018, 2020 and 2021 of tract 012702), 09 and 10), Robeson, South Heidelberg, Spring and Union and the BOROUGHS of Adamstown (Berks County Portion), Kenhorst, Laureldale, Mohnton, New Morgan, Shillington, Sinking Spring, Wernersville, West Reading and Wyomissing and Part of CHESTER County consisting of the CITY of Coatesville and the TOWNSHIPS of Birmingham (PART, Precincts 01 and 02 (all blocks except 2021 and 2022 of tract 303100)), Caln, Charlestown, East Bradford, East Brandywine, East Caln, East Coventry, East Fallowfield, East Goshen, East Marlborough, East Nantmeal, East Nottingham, East Pikeland, East Vincent, East Whiteland, Easttown, Elk, Franklin, Highland, Honey Brook, Kennett, London Britain, London Grove, Londonderry, Lower Oxford, New Garden, New London, Newlin, North Coventry, Penn, Pennsbury, Pocopson, Sadsbury, Schuylkill, South Coventry, Thornbury, Tredyffrin, Upper Oxford, Upper Uwchlan, Uwchlan, Valley, Wallace, Warwick, West Bradford, West Brandywine, West Caln, West Fallowfield, West Goshen, West Marlborough, West Nantmeal, West Nottingham, West Pikeland, West Sadsbury, West Vincent, West Whiteland, Westtown and Willistown and the BOROUGHS of Atglen, Avondale, Downingtown, Elverson, Honey Brook, Kennett Square, Malvern, Modena, Oxford, Parkesburg, Phoenixville, South Coatesville, Spring City, West Chester and West Grove.
Total population: 764,864

Dist. 07 LEHIGH, MONROE and NORTHAMPTON Counties.
All of LEHIGH County; Part of MONROE County consisting of the TOWNSHIPS of Chestnuthill, Eldred, Hamilton, Jackson, Paradise, Pocono, Polk, Ross, Stroud (PART, Districts 06 (only blocks 1012, 1013, 1020, 1021 and 1049 of tract 301002) and 07), Tobyhanna and Tunkhannock and All of NORTHAMPTON County.
Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 08 CARBON, LACKAWANNA, LUZERNE, MONROE, PIKE and WYOMING Counties.
All of CARBON County; All of LACKAWANNA County; Part of LUZERNE County consisting of the CITIES of Hazleton, Nanticoke, Pittston and Wilkes-Barre and the TOWNSHIPS of Bear Creek, Black Creek, Buck, Butler, Conyngham, Dallas, Dennison, Dorrance, Exeter, Fairview, Foster, Franklin, Hanover, Hazle, Hollenback, Hunlock, Jenkins, Kingston, Nescopeck, Newport, Pittston, Plains, Plymouth, Rice, Salem, Slocum, Sugarloaf, Union, Wilkes-Barre and Wright and the BOROUGHS of Ashley, Avoca, Bear Creek Village, Conyngham, Courtdale, Dallas, Dupont, Duryea, Edwardsville, Exeter, Forty Fort, Freeland, Harveys Lake (all blocks except 1001, 1002, 1003, 2000, 2001, 2002, 2004, 2005, 2010, 2011, 2012, 2013, 2014, 2015, 2017, 2019 and 2022 of tract 211303), Hughestown, Jeddo, Kingston, Laflin, Larksville, Laurel Run, Luzerne, Nescopeck, Nuangola, Penn Lake Park, Plymouth, Pringle, Shickshinny, Sugar Notch, Swoyersville, Warrior Run, West Hazleton, West Pittston, West Wyoming, White Haven, Wyoming and Yatesville; Part of MONROE County consisting of the TOWNSHIPS of Barrett, Coolbaugh, Middle Smithfield, Price, Smithfield and Stroud (PART, Districts 01, 02, 03, 04, 05 and 06 (all blocks except 1012, 1013, 1020, 1021 and 1049 of tract 301002)) and the BOROUGHS of Delaware Water Gap, East Stroudsburg, Mount Pocono and Stroudsburg; All of PIKE County and All of WYOMING County.
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 09 BERKS, BRADFORD, COLUMBIA, LUZERNE, LYCOMING, MONTOUR, NORTHUMBERLAND, SCHUYLKILL, SNYDER, SULLIVAN, SUSQUEHANNA, TIOGA, UNION and WAYNE Counties.

Part of BERKS County consisting of the TOWNSHIPS of Albany, Bern, Bethel, Centre, Greenwich (PART, Districts 01 (only block 1062 of tract 013902) and 02), Heidelberg, Jefferson, Marion, Muhlenberg (PART, Districts 07 and 08 (only blocks 2000, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2015, 2017, 2018, 2020 and 2021 of tract 012702)), North Heidelberg, Penn, Tilden, Tulpehocken, Upper Bern, Upper Tulpehocken and Windsor and the BOROUGHS of Bernville, Centerport, Hamburg, Leesport, Robesonia, Shoemakersville and Womelsdorf; All of BRADFORD County; All of COLUMBIA County; Part of LUZERNE County consisting of the TOWNSHIPS of Fairmount, Huntington, Jackson, Lake, Lehman and Ross and the BOROUGHS of Harveys Lake (only blocks 1001, 1002, 1003, 2000, 2001, 2002, 2004, 2005, 2010, 2011, 2012, 2013, 2014, 2015, 2017, 2019 and 2022 of tract 211303) and New Columbus; All of LYCOMING County; All of MONTOUR County; All of NORTHUMBERLAND County; All of SCHUYLKILL County; Part of SNYDER County consisting of the TOWNSHIPS of Jackson, Middlecreek, Monroe, Penn and Washington (only blocks 1003, 1020, 1021, 1025, 1026, 1028 and 1033 of tract 070600) and the BOROUGHS of Selinsgrove and Shamokin Dam; All of SULLIVAN County; All of SUSQUEHANNA County; All of TIOGA County; All of UNION County and All of WAYNE County.

Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 10 CUMBERLAND, DAUPHIN, LANCASTER and YORK Counties.
Part of CUMBERLAND County consisting of the TOWNSHIPS of East Pennsboro, Hampden (PART, Precincts 01, 02, 03, 05, 06, 07 (only blocks 3015, 3019, 3021, 3022, 3025 and 3027 of tract 011303) and 09) and Lower Allen and the BOROUGHS of Camp Hill, Lemoyne, Mechanicsburg, New Cumberland, Shiremanstown and Wormleysburg; All of DAUPHIN County; Part of LANCASTER County consisting of the CITY of Lancaster and the TOWNSHIPS of Conoy, East Donegal, East Hempfield, East Lampeter (PART, District 05 (only block 1009 of tract 013202)), Lancaster, Manheim, Mount Joy, Rapho, West Donegal and West Hempfield and the BOROUGHS of Columbia, East Petersburg, Elizabethtown, Marietta, Millersville, Mount Joy and Mountville and Part of YORK County consisting of the CITY of York and the TOWNSHIPS of East Manchester, Hellam, Manchester (PART, Districts 01, 02, 03, 04 (all blocks except 2012, 2013, 2014, 2015, 2021, 2022, 2023, 2025, 2027 and 2028 of tract 021221), 05 and 07), Spring Garden and Springettsbury and the BOROUGHS of Hallam, Manchester, Mount Wolf, North York, West York and Wrightsville.
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 11 LANCASTER, LEBANON and YORK Counties.
Part of LANCASTER County consisting of the TOWNSHIPS of Bart, Brecknock, Caernarvon, Clay, Colerain, Conestoga, Drumore, Earl, East Cocalico, East Drumore, East Earl, East Lampeter (PART, Districts 01, 02, 03, 04, 05 (all blocks except 1009 of tract 013202), 06, 07 and 08), Eden, Elizabeth, Ephrata, Fulton, Leacock, Little Britain, Manor, Martic, Paradise, Penn, Pequea, Providence, Sadsbury, Salisbury, Strasburg, Upper Leacock, Warwick, West Cocalico, West Earl and West Lampeter and the BOROUGHs of Adamstown (Lancaster County Portion), Akron, Christiana, Denver, Ephrata, Lititz, Manheim, New Holland, Quarryville, Strasburg and Terre Hill; All of LEBANON County and Part of YORK County consisting of the TOWNSHIPS of Carroll, Chanceford, Codorus, Conewago, Dover, East Hopewell, Fairview, Fawn, Franklin, Heidelberg, Hopewell, Jackson, Lower Chanceford, Lower Windsor, Manchester (PART, Districts 04 (only blocks 2012, 2013, 2014, 2015, 2021, 2022, 2023, 2025, 2027 and 2028 of tract 021221) and 06), Manheim, Monaghan, Newberry, North Codorus, North Hopewell, Paradise, Peach Bottom, Penn, Shrewsbury, Springfield, Warrington, Washington, West Manchester, West Manheim, Windsor and York and the BOROUGHs of Cross Roads, Dallastown, Delta, Dillsburg, Dover, East Prospect, Fawn Grove, Felton, Franklinton, Glen Rock, Goldsboro, Hanover, Jacobus, Jefferson, Lewisberry, Loganville, New Freedom, New Salem, Railroad, Red Lion, Seven Valleys, Shrewsbury, Spring Grove, Stewartstown, Wellsville, Windsor, Winterstown, Yoe, York Haven and Yorkana.
Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 12 CAMBRIA, CAMERON, CENTRE, CLARION, CLEARFIELD, CLINTON, ELK, FOREST, INDIANA, JEFFERSON, JUNIATA, MCKEAN, MIFFLIN, PERRY, POTTER, SNYDER and WARREN Counties.

Part of CAMBRIA County consisting of the TOWNSHIPS of Allegheny, Barr, Blacklick, Cambria, Chest, Clearfield, Cresson, Croyle, Dean, East Carroll, East Taylor (PART, District 01 (only blocks 1000, 1001, 1009, 1010, 1012, 1013, 1014, 1015, 1016, 1017, 1020, 1021, 1023, 1026, 1027, 1028, 1029, 1030, 1031, 1032 and 1035 of tract 010100)), Elder, Gallitzin, Jackson, Munster, Portage, Reade, Summerhill, Susquehanna, Washington, West Carroll and White and the BOROUGHs of Ashville, Carrolltown, Cassandra, Chest Springs, Cresson, Ebensburg, Gallitzin, Hastings, Lilly, Loretto, Nanty Glo, Northern Cambria, Patton, Portage, Sankertown, Tunnelhill (Cambria County Portion), Vintondale and Wilmore; All of CAMERON County; All of CENTRE County; Part of CLARION County consisting of the TOWNSHIPS of Clarion, Farmington, Highland, Knox, Limestone, Millcreek, Monroe, Paint (all blocks except 1005, 1006, 1007, 1008, 1009, 1010, 1011, 1012, 1013, 1017, 1022, 1023, 1024, 1025, 1026, 1027, 1028, 1029, 1030, 1031, 1032, 1033, 1034, 1035, 1037, 1039, 1040, 1041, 1055 and 1073 of tract 160300), Piney, Porter, Redbank and Washington and the BOROUGHs of Clarion, Hawthorn, New Bethlehem, Sligo and Strattanville; All of CLEARFIELD County; All of CLINTON County; All of ELK County; All of FOREST County; All of INDIANA County; All of JEFFERSON County; All of JUNIATA County; All of MCKEAN County; All of MIFFLIN County; All of PERRY County; All of POTTER County; Part of SNYDER County consisting of the TOWNSHIPS of Adams, Beaver, Center, Chapman, Franklin, Perry, Spring, Union, Washington (all blocks except 1003, 1020, 1021, 1025, 1026, 1028 and 1033 of tract 070600), West Beaver and West Perry and the BOROUGHs of Beavertown, Freeburg, McClure and Middleburg and All of WARREN County.

Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 13 ADAMS, BEDFORD, BLAIR, CAMBRIA, CUMBERLAND, FRANKLIN, FULTON, HUNTINGDON and SOMERSET Counties.
All of ADAMS County; All of BEDFORD County; All of BLAIR County; Part of CAMBRIA County consisting of the CITY of Johnstown and the TOWNSHIPS of Adams, Conemaugh, East Taylor (PART, Districts 01 (all blocks except 1000, 1001, 1009, 1010, 1012, 1013, 1014, 1015, 1016, 1017, 1020, 1021, 1023, 1026, 1027, 1028, 1029, 1030, 1031, 1032 and 1035 of tract 010100) and 02), Lower Yoder, Middle Taylor, Richland, Stonycreek, Upper Yoder and West Taylor and the BOROUGHs of Brownstown, Daisytown, Dale, East Conemaugh, Ehrenfeld, Ferndale, Franklin, Geistown, Lorain, Scalp Level, South Fork, Southmont, Summerhill and Westmont; Part of CUMBERLAND County consisting of the TOWNSHIPS of Cooke, Dickinson, Hampden (PART, Precincts 04, 07 (all blocks except 3015, 3019, 3021, 3022, 3025 and 3027 of tract 011303), 08, 10, 11 and 12), Hopewell, Lower Frankford, Lower Mifflin, Middlesex, Monroe, North Middleton, North Newton, Penn, Shippensburg, Silver Spring, South Middleton, South Newton, Southampton, Upper Allen, Upper Frankford, Upper Mifflin and West Pennsboro and the BOROUGHs of Carlisle, Mount Holly Springs, Newburg, Newville and Shippensburg (Cumberland County Portion); All of FRANKLIN County; All of FULTON County; All of HUNTINGDON County and Part of SOMERSET County consisting of the TOWNSHIPS of Allegheny, Conemaugh, Fairhope, Greenville, Jefferson, Jenner, Larimer, Lincoln, Northampton, Ogle, Paint, Quemahoning, Shade, Somerset (PART, District 03 (all blocks except 1011, 1016, 1025, 1029, 1030, 1031, 1032, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2009, 2014, 2015, 2028, 2029, 2030, 2034, 2035, 2043, 2044, 2045, 2046, 2047, 2048, 2049, 2050, 2051, 2053, 2054 and 2061 of tract 020900)), Southampton and Stonycreek and the BOROUGHs of Benson, Boswell, Callimont, Central City, Hooversville, Indian Lake, Jennerstown, New Baltimore, Paint, Shanksville, Stoystown, Wellersburg and Windber.
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 14 FAYETTE, GREENE, SOMERSET, WASHINGTON and WESTMORELAND Counties.
All of FAYETTE County; All of GREENE County; Part of SOMERSET County consisting of the TOWNSHIPS of Addison, Black, Brothersvalley, Elk Lick, Lower Turkeyfoot, Middlecreek, Milford, Somerset (PART, Districts 01, 02, 03 (only blocks 1011, 1016, 1025, 1029, 1030, 1031, 1032, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2009, 2014, 2015, 2028, 2029, 2030, 2034, 2035, 2043, 2044, 2045, 2046, 2047, 2048, 2049, 2050, 2051, 2053, 2054 and 2061 of tract 020900) and 04), Summit and Upper Turkeyfoot and the BOROUGHES of Addison, Berlin, Casselman, Confluence, Garrett, Meyersdale, New Centerville, Rockwood, Salisbury, Seven Springs (Somerset County Portion), Somerset and Ursina; All of WASHINGTON County and All of WESTMORELAND County.
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 15 ARMSTRONG, BUTLER, CLARION, CRAWFORD, ERIE, LAWRENCE,
MERCER and VENANGO Counties.
All of ARMSTRONG County; Part of BUTLER County
consisting of the CITY of Butler and the TOWNSHIPS of
Allegheny, Brady, Butler, Center, Cherry, Clay,
Concord, Donegal, Fairview, Franklin, Marion, Mercer,
Muddycreek, Oakland, Parker, Slippery Rock, Summit,
Venango, Washington and Worth and the BOROUGHs of
Bruin, Cherry Valley, Chicora, East Butler, Eau
Claire, Fairview, Harrisville, Karns City, Petrolia,
Portersville, Prospect (all blocks except 3011, 3012,
3013, 3014, 3015, 3017, 3018, 3019, 3020 and 3022 of
tract 911000), Slippery Rock, West Liberty and West
Sunbury; Part of CLARION County consisting of the
TOWNSHIPS of Ashland, Beaver, Brady, Elk, Licking,
Madison, Paint (only blocks 1005, 1006, 1007, 1008,
1009, 1010, 1011, 1012, 1013, 1017, 1022, 1023, 1024,
1025, 1026, 1027, 1028, 1029, 1030, 1031, 1032, 1033,
1034, 1035, 1037, 1039, 1040, 1041, 1055 and 1073 of
tract 160300), Perry, Richland, Salem and Toby and
the BOROUGHs of Callensburg, East Brady, Emlenton
(Clarion County Portion), Foxburg, Knox, Rimersburg,
Shippenville and St. Petersburg; All of CRAWFORD
County; All of ERIE County; All of LAWRENCE County;
All of MERCER County and All of VENANGO County.
Total population: 764,864

CONGRESSIONAL DISTRICTS

Dist. 16 ALLEGHENY, BEAVER and BUTLER Counties.
Part of ALLEGHENY County consisting of the CITY of Pittsburgh and the TOWNSHIPS of Hampton, Marshall, McCandless, Pine, Reserve, Richland, Ross and Shaler and the BOROUGHS of Baldwin (PART, District 01), Braddock, Bradford Woods, Etna, Millvale, Mount Oliver, Rankin, Sharpsburg (PART, Districts 01 and 02 (all blocks except 1005, 1006, 1017, 1018, 2008, 2009, 2010, 2011, 2014 and 3001 of tract 424000)), Swissvale and West View; All of BEAVER County and Part of BUTLER County consisting of the TOWNSHIPS of Adams, Buffalo, Clearfield, Clinton, Connoquenessing, Cranberry, Forward, Jackson, Jefferson, Lancaster, Middlesex, Penn and Winfield and the BOROUGHS of Callery, Connoquenessing, Evans City, Harmony, Mars, Prospect (only blocks 3011, 3012, 3013, 3014, 3015, 3017, 3018, 3019, 3020 and 3022 of tract 911000), Saxonburg, Seven Fields, Valencia and Zelienople.
Total population: 764,865

CONGRESSIONAL DISTRICTS

Dist. 17 ALLEGHENY County.
Part of ALLEGHENY County consisting of the CITIES of Clairton, Duquesne and McKeesport and the TOWNSHIPS of Aleppo, Baldwin, Collier, Crescent, East Deer, Elizabeth, Fawn, Findlay, Forward, Frazer, Harmar, Harrison, Indiana, Kennedy, Kilbuck, Leet, Moon, Mount Lebanon, Neville, North Fayette, North Versailles, O'Hara, Ohio, Penn Hills, Robinson, Scott, South Fayette, South Park, South Versailles, Springdale, Stowe, Upper St. Clair, West Deer and Wilkins and the BOROUGHs of Aspinwall, Avalon, Baldwin (PART, Districts 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 12, 13, 14, 15, 16, 17 and 18), Bell Acres, Bellevue, Ben Avon, Ben Avon Heights, Bethel Park, Blawnox, Brackenridge, Braddock Hills, Brentwood, Bridgeville, Carnegie, Castle Shannon, Chalfant, Cheswick, Churchill, Coraopolis, Crafton, Dormont, Dravosburg, East McKeesport, East Pittsburgh, Edgewood, Edgeworth, Elizabeth, Emsworth, Forest Hills, Fox Chapel, Franklin Park, Glassport, Glen Osborne, Glenfield, Green Tree, Haysville, Heidelberg, Homestead, Ingram, Jefferson Hills, Leetsdale, Liberty, Lincoln, McDonald (Allegheny County Portion), McKees Rocks, Monroeville, Munhall, North Braddock, Oakdale, Oakmont, Pennsbury Village, Pitcairn, Pleasant Hills, Plum, Port Vue, Rosslyn Farms, Sewickley, Sewickley Heights, Sewickley Hills, Sharpsburg (PART, Districts 02 (only blocks 1005, 1006, 1017, 1018, 2008, 2009, 2010, 2011, 2014 and 3001 of tract 424000) and 03), Springdale, Tarentum, Thornburg, Trafford (Allegheny County Portion), Turtle Creek, Verona, Versailles, Wall, West Elizabeth, West Homestead, West Mifflin, Whitaker, White Oak, Whitehall, Wilkinsburg and Wilmerding.
Total population: 764,866

Population of all districts: 13,002,700

APPENDIX B

COUNTIES SPLIT BY CONGRESSIONAL DISTRICTS

16 TOTAL COUNTIES

18 TOTAL SPLITS

ALLEGHENY	016 017
BERKS	004 006 009
BUCKS	001 002
BUTLER	015 016
CAMBRIA	012 013
CHESTER	005 006
CLARION	012 015
CUMBERLAND	010 013
LANCASTER	010 011
LUZERNE	008 009
MONROE	007 008
MONTGOMERY	001 004
PHILADELPHIA	002 003 005
SNYDER	009 012
SOMERSET	013 014
YORK	010 011

PLACES SPLIT BY CONGRESSIONAL DISTRICTS

18 TOTAL PLACES

19 TOTAL SPLITS

ALLEGHENY COUNTY

BALDWIN	BOROUGH	016 017
SHARPSBURG	BOROUGH	016 017

BERKS COUNTY

GREENWICH	TOWNSHIP	004 009
MUHLENBERG	TOWNSHIP	006 009

BUCKS COUNTY

BRISTOL	TOWNSHIP	001 002
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BUTLER COUNTY

PROSPECT	BOROUGH	015 016
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CAMBRIA COUNTY

EAST TAYLOR	TOWNSHIP	012 013
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CHESTER COUNTY

BIRMINGHAM	TOWNSHIP	005 006
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CLARION COUNTY

PAINT	TOWNSHIP	012 015
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CUMBERLAND COUNTY

HAMPDEN	TOWNSHIP	010 013
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LANCASTER COUNTY

EAST LAMPETER	TOWNSHIP	010 011
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LUZERNE COUNTY

HARVEYS LAKE	BOROUGH	008 009
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MONROE COUNTY

STROUD	TOWNSHIP	007 008
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MONTGOMERY COUNTY

UPPER GWYNEDD	TOWNSHIP	001 004
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PHILADELPHIA COUNTY

PHILADELPHIA	CITY	002 003 005
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PLACES SPLIT BY CONGRESSIONAL DISTRICTS

SNYDER COUNTY		
WASHINGTON	TOWNSHIP	009 012
SOMERSET COUNTY		
SOMERSET	TOWNSHIP	013 014
YORK COUNTY		
MANCHESTER	TOWNSHIP	010 011

WARDS SPLIT BY CONGRESSIONAL DISTRICTS

22 TOTAL WARDS

22 TOTAL SPLITS

ALLEGHENY COUNTY

SHARPSBURG

BOROUGH

WARD 02

016 017

BERKS COUNTY

GREENWICH

TOWNSHIP

WARD 01

004 009

MUHLENBERG

TOWNSHIP

WARD 08

006 009

BUCKS COUNTY

BRISTOL

TOWNSHIP

WARD 06

001 002

WARD 08

001 002

WARD 11

001 002

CAMBRIA COUNTY

EAST TAYLOR

TOWNSHIP

WARD 01

012 013

CHESTER COUNTY

BIRMINGHAM

TOWNSHIP

WARD 02

005 006

CUMBERLAND COUNTY

HAMPDEN

TOWNSHIP

WARD 07

010 013

LANCASTER COUNTY

EAST LAMPETER

TOWNSHIP

WARD 05

010 011

MONROE COUNTY

STROUD

TOWNSHIP

WARD 06

007 008

MONTGOMERY COUNTY

UPPER GWYNEDD

TOWNSHIP

WARD 07

001 004

WARDS SPLIT BY CONGRESSIONAL DISTRICTS

PHILADELPHIA COUNTY

PHILADELPHIA

CITY

WARD 05	002 003
WARD 06	003 005
WARD 27	003 005
WARD 34	003 005
WARD 42	002 003
WARD 46	003 005
WARD 60	003 005
WARD 61	002 003

SOMERSET COUNTY

SOMERSET

TOWNSHIP

WARD 03	013 014
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YORK COUNTY

MANCHESTER

TOWNSHIP

WARD 04	010 011
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